

General Assembly

Raised Bill No. 6588

January Session, 2011

LCO No. 4429

*04429____HS_³

Referred to Committee on Human Services

Introduced by: (HS)

AN ACT CONCERNING DOMESTIC VIOLENCE AND CHILD TRAUMA.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- Section 1. Subsection (d) of section 46b-38b of the general statutes is
- repealed and the following is substituted in lieu thereof (Effective July
- 3 1, 2011):

- 4 (d) It shall be the responsibility of the peace officer at the scene of a
 - family violence incident to provide immediate assistance to the victim.
- 6 Such assistance shall include, but not be limited to: (1) Assisting the
- 7 victim to obtain medical treatment if such treatment is required; (2)
- 8 notifying the victim of the right to file an affidavit for a warrant for
- 9 arrest; (3) informing the victim of services available and providing the
- 10 <u>victim with information concerning licensed professional counselors</u>
- 11 who are trained in providing trauma-informed care; (4) referring the
- 12 victim to the Office of Victim Services; and [(4)] (5) providing
- 13 assistance in accordance with the uniform protocols for treating
- 14 victims of family violence whose immigration status is questionable
- 15 established pursuant to subsection (g) of this section. In cases where
- 16 the officer has determined that no cause exists for an arrest, assistance

- 17 shall include: (A) Assistance as provided in [subdivisions (1) to (4),
- 18 inclusive, of] this subsection; and (B) remaining at the scene for a
- 19 reasonable time until, in the reasonable judgment of the officer, the
- 20 likelihood of further imminent violence has been eliminated. The peace
- 21 officer shall report to the Department of Children and Families in
- 22 accordance with section 17a-101b. For purposes of this subsection,
- 23 <u>"trauma-informed care" means services directed by a thorough</u>
- 24 <u>understanding of the neurological, biological, psychological and social</u>
- 25 <u>effects of trauma and violence on an individual.</u>
- Sec. 2. Section 46b-38c of the general statutes is repealed and the
- 27 following is substituted in lieu thereof (*Effective July 1, 2011*):
- 28 (a) There shall be family violence response and intervention units in
- 29 the Connecticut judicial system to respond to cases involving family
- 30 violence. The units shall be coordinated and governed by formal
- 31 agreement between the Chief State's Attorney and the Judicial
- 32 Department.
- 33 (b) The Court Support Services Division, in accordance with the
- 34 agreement between the Chief State's Attorney and the Judicial
- 35 Department, shall establish within each geographical area of the
- 36 Superior Court a local family violence intervention unit to implement
- 37 sections 46b-1, 46b-15, 46b-38a to 46b-38f, inclusive, and 54-1g. The
- 38 Court Support Services Division shall oversee direct operations of the
- 39 local units.
- 40 (c) Each such local family violence intervention unit shall: (1) Accept
- 41 referrals of family violence cases from a judge or prosecutor, (2)
- 42 prepare written or oral reports on each case for the court by the next
- court date to be presented at any time during the court session on that
- 44 date, (3) provide or arrange for services to victims and offenders, (4)
- 45 administer contracts to carry out such services, and (5) establish
- 46 centralized reporting procedures. All information provided to a family
- 47 relations counselor, family relations counselor trainee or family
- 48 services supervisor employed by the Judicial Branch in a local family

- 49 violence intervention unit shall be used solely for the purposes of 50 preparation of the report and the protective order forms for each case 51 and recommendation of services and shall otherwise be confidential 52 and retained in the files of such unit and not be subject to subpoena or 53 other court process for use in any other proceeding or for any other 54 purpose, except that a family relations counselor, family relations 55 counselor trainee or family services supervisor employed by the 56 **Judicial Branch:**
 - (A) Shall disclose to the court and the prosecuting authority for appropriate action information that the victim has indicated that the defendant holds a permit to carry a pistol or revolver or possesses one or more firearms;
- 61 (B) [May] Shall disclose to an employee of the Department of 62 Children and Families information that indicates that a defendant 63 poses a danger or threat to a child or a parent of the child;
 - (C) May disclose to another family relations counselor, family relations counselor trainee or family services supervisor information pursuant to guidelines adopted by the Chief Court Administrator;
 - (D) May disclose to a bail commissioner employed by the Judicial Branch information regarding a defendant who is on or is being considered for pretrial release;
 - (E) May disclose to a law enforcement agency information that indicates that a defendant poses a danger or threat to another person;
 - (F) May disclose, after disposition of a family violence case, (i) to a probation officer or a juvenile probation officer, for purposes of determining service needs and supervision levels, information regarding a defendant who has been convicted and sentenced to a period of probation in the family violence case, and (ii) to organizations under contract with the Judicial Branch to provide family violence programs and services, for purposes of determining

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- program and service needs, information regarding defendants who aretheir clients; and
 - (G) [The family relations counselor, family relations counselor trainee or family services supervisor shall] Shall disclose such information as may be necessary to fulfill [such counselor's, trainee's or supervisor's] a family relations counselor's, a family relations counselor trainee's or a family services supervisor's duty as a mandated reporter under section 17a-101a to report suspected child abuse or neglect.
 - (d) In all cases of family violence, a written or oral report and recommendation of the local family violence intervention unit shall be available to a judge at the first court date appearance to be presented at any time during the court session on that date. A judge of the Superior Court may consider and impose the following conditions to protect the parties, including, but not limited to: (1) Issuance of a protective order pursuant to subsection (e) of this section; (2) prohibition against subjecting the victim to further violence; (3) referral to a family violence education program for batterers; and (4) immediate referral for more extensive case assessment. Such protective order shall be an order of the court, and the clerk of the court shall cause (A) a copy of such order to be sent to the victim, and (B) a copy of such order, or the information contained in such order, to be sent by facsimile or other means within forty-eight hours of its issuance to the law enforcement agency for the town in which the victim resides and, if the defendant resides in a town different from the town in which the victim resides, to the law enforcement agency for the town in which the defendant resides. If the victim is employed in a town different from the town in which the victim resides, the clerk of the court shall, upon the request of the victim, send, by facsimile or other means, a copy of such order, or the information contained in such order, to the law enforcement agency for the town in which the victim is employed within forty-eight hours of the issuance of such order.

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(e) A protective order issued under this section may include provisions necessary to protect the victim from threats, harassment, injury or intimidation by the defendant, including, but not limited to, an order enjoining the defendant from (1) imposing any restraint upon the person or liberty of the victim, (2) threatening, harassing, assaulting, molesting or sexually assaulting the victim, or (3) entering the family dwelling or the dwelling of the victim. A protective order issued under this section may include provisions necessary to protect any animal owned or kept by the victim including, but not limited to, an order enjoining the defendant from injuring or threatening to injure such animal. Such order shall be made a condition of the bail or release of the defendant and shall contain the following language: "In accordance with section 53a-223 of the Connecticut general statutes, any violation of this order constitutes criminal violation of a protective order which is punishable by a term of imprisonment of not more than five years, a fine of not more than five thousand dollars, or both. Additionally, in accordance with section 53a-107 of the Connecticut general statutes, entering or remaining in a building or any other premises in violation of this order constitutes criminal trespass in the first degree which is punishable by a term of imprisonment of not more than one year, a fine of not more than two thousand dollars, or both. Violation of this order also violates a condition of your bail or release, and may result in raising the amount of bail or revoking release." Every order of the court made in accordance with this section after notice and hearing shall also contain the following language: "This order is accorded full faith and credit pursuant to 18 USC Section 2265, as amended from time to time." The information contained in and concerning the issuance of any protective order issued under this section shall be entered in the registry of protective orders pursuant to section 51-5c.

(f) The Judicial Branch may establish, within available appropriations, a pilot program in three judicial districts for the purpose of using electronic monitoring in accordance with this subsection. Such pilot program shall be conducted in at least one

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judicial district that contains an urban area, as defined in section 4b-13, and at least one judicial district that does not contain such an urban area. Pursuant to such pilot program, the court may order that any person appearing in such judicial district who is charged with the violation of a restraining order or a protective order, and who has been determined to be a high-risk offender by the family violence intervention unit, be subject to electronic monitoring designed to warn law enforcement agencies, a state-wide information collection center and the victim when the person is within a specified distance of the victim, if the court finds that such electronic monitoring is necessary to protect the victim, provided the cost of such electronic monitoring is paid by the person who is subject to such electronic monitoring, subject to guidelines established by the Chief Court Administrator. If the court orders that such person be subject to electronic monitoring, the clerk of the court shall send, by facsimile or other means, a copy of the order, or the information contained in any such order, to the law enforcement agency or agencies for the town in which the person resides. The Judicial Branch shall cease operation of any pilot program established under this subsection not later than March 31, 2011, unless resources are available to continue operation of the pilot program.

- (g) In cases referred to the local family violence intervention unit, it shall be the function of the unit to (1) identify victim service needs and, by contract with victim service providers, make available appropriate services that include, but are not limited to, the provision of traumainformed care by a licensed professional counselor, and (2) identify appropriate offender services and where possible, by contract, provide treatment programs for offenders. For purposes of this subsection, "trauma-informed care" means services directed by a thorough understanding of the neurological, biological, psychological and social effects of trauma and violence on an individual.
- (h) There shall be a pretrial family violence education program for persons who are charged with family violence crimes. At a minimum, such program shall inform participants of the basic elements of family

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violence law and applicable penalties. The court may, in its discretion, invoke such program on motion of the defendant when it finds: (1) That the defendant has not previously been convicted of a family violence crime which occurred on or after October 1, 1986; (2) the defendant has not had a previous case assigned to the family violence education program; (3) the defendant has not previously invoked or accepted accelerated rehabilitation under section 54-56e for a family violence crime which occurred on or after October 1, 1986; and (4) that the defendant is not charged with a class A, class B or class C felony, or an unclassified felony carrying a term of imprisonment of more than ten years, or unless good cause is shown, a class D felony or an unclassified offense carrying a term of imprisonment of more than five years. Participation by any person in the accelerated pretrial rehabilitation program under section 54-56e prior to October 1, 1986, shall not prohibit eligibility of such person for the pretrial family violence education program under this section. The court may require that the defendant answer such questions under oath, in open court or before any person designated by the clerk and duly authorized to administer oaths, under the penalties of perjury as will assist the court in making these findings. The court, on such motion, may refer the defendant to the family violence intervention unit, and may continue the defendant's case pending the submission of the report of the unit to the court. The court shall also give notice to the victim or victims that the defendant has requested assignment to the family violence education program, and, where possible, give the victim or victims opportunity to be heard. Any defendant who accepts placement in the family violence education program shall agree to the tolling of any statute of limitations with respect to the crime or crimes with which the defendant is charged, and to a waiver of the defendant's right to a speedy trial. Any such defendant shall appear in court and shall be released to the custody of the family violence intervention unit for such period, not exceeding two years, and under such conditions as the court shall order. If the defendant refuses to accept, or, having accepted, violates such conditions, the defendant's case shall be

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- brought to trial. If the defendant satisfactorily completes the family violence education program and complies with the conditions imposed for the period set by the court, the defendant may apply for dismissal of the charges against the defendant and the court, on finding satisfactory compliance, shall dismiss such charges. Upon dismissal all records of such charges shall be erased pursuant to section 54-142a.
- 218 (i) A fee of two hundred dollars shall be paid to the court by any 219 person who enters the family violence education program, except that 220 no person shall be excluded from such program for inability to pay the 221 fee, provided (1) the person files with the court an affidavit of 222 indigency or inability to pay, and (2) the court enters a finding thereof. 223 All such fees shall be credited to the General Fund.
 - (j) The Judicial Department shall establish an ongoing training program for judges, Court Support Services Division personnel and clerks to inform them about the policies and procedures of sections 46b-1, 46b-15, 46b-38a to 46b-38f, inclusive, and 54-1g, including, but not limited to, the function of the family violence intervention units and the use of restraining and protective orders.
- Sec. 3. Section 10-222d of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2011*):
 - Each local and regional board of education shall develop and implement a policy to address the existence of bullying in its schools. Such policy shall: (1) Enable students to anonymously report acts of bullying to teachers and school administrators and require students to be notified annually of the process by which they may make such reports, (2) enable the parents or guardians of students to file written reports of suspected bullying, (3) require teachers and other school staff who witness acts of bullying or receive student reports of bullying to notify school administrators in writing, (4) require school administrators to investigate any written reports made under this section and to review any anonymous reports, except that no disciplinary action shall be taken solely on the basis of an anonymous

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report, (5) include a prevention and intervention strategy, as defined by section 10-222g, for school staff to deal with bullying, (6) provide for the inclusion of language in student codes of conduct concerning bullying, (7) require each school to notify the parents or guardians of students who commit any verified acts of bullying and the parents or guardians of students against whom such acts were directed, and invite them to attend at least one meeting, (8) require each school to maintain a list of the number of verified acts of bullying in such school and make such list available for public inspection, and, within available appropriations, report such number to the Department of Education, annually and in such manner as prescribed by the Commissioner of Education, (9) direct the development of case-by-case interventions for addressing repeated incidents of bullying against a single individual or recurrently perpetrated bullying incidents by the same individual that may include both counseling and discipline, and (10) identify the appropriate school personnel, which may include, but shall not be limited to, pupil services personnel, responsible for taking a bullying report and investigating the complaint. The notification required pursuant to subdivision (7) of this section shall include a description of the response of school staff to such acts and any consequences that may result from the commission of further acts of bullying. For purposes of this section, "bullying" means any overt acts by a student or a group of students directed against another student with the intent to ridicule, harass, humiliate or intimidate the other student while on school grounds, at a school-sponsored activity or on a school bus, which acts are committed more than once against any student during the school year and includes acts of dating violence between students. Such policies may include provisions addressing bullying outside of the school setting, including acts of dating violence between students, if it has a direct and negative impact on a student's academic performance or safety in school. Not later than February 1, 2009, each local and regional board of education shall submit the policy developed pursuant to this section to the Department of Education. Not later than July 1, 2009, each local or regional board of

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education shall ensure that the policy is included in the school district's publication of the rules, procedures and standards of conduct for schools and in all student handbooks.

Sec. 4. Subsection (a) of section 17a-3 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July* 1, 2011):

(a) The department shall plan, create, develop, operate or arrange for, administer and evaluate a comprehensive and integrated state-wide program of services, including preventive services, for children and youths whose behavior does not conform to the law or to acceptable community standards, or who are mentally ill, including deaf and hearing impaired children and youths who are mentally ill, emotionally disturbed, substance abusers, delinquent, neglected or uncared for, including all children and youths who are or may be committed to it by any court, and all children and youths voluntarily admitted to, or remaining voluntarily under the supervision of, the commissioner for services of any kind. Services shall not be denied to any such child or youth solely because of other complicating or multiple disabilities. The department shall work in cooperation with other child-serving agencies and organizations to provide or arrange for preventive programs, including, but not limited to, teenage pregnancy and youth suicide prevention, for children and youths and their families. The program shall provide services and placements that are clinically indicated and appropriate to the needs of the child or youth. In furtherance of this purpose, the department shall: (1) Maintain the Connecticut Juvenile Training School and other appropriate facilities exclusively for delinquents; (2) develop a comprehensive program for prevention of problems of children and youths and provide a flexible, innovative and effective program for the placement, care and treatment of children and youths committed by any court to the department, transferred to the department by other departments, or voluntarily admitted to the department; (3) provide appropriate services to families of children and youths as needed to

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achieve the purposes of sections 17a-1 to 17a-26, inclusive, 17a-28 to 17a-49, inclusive, and 17a-51; (4) establish incentive paid work programs for children and youths under the care of the department and the rates to be paid such children and youths for work done in such programs and may provide allowances to children and youths in the custody of the department; (5) be responsible to collect, interpret and publish statistics relating to children and youths within the department; (6) conduct studies of any program, service or facility developed, operated, contracted for or supported by the department in order to evaluate its effectiveness; (7) establish staff development and other training and educational programs designed to improve the quality of departmental services and programs, provided no social worker trainee shall be assigned a case load prior to completing training that shall include, but not be limited to, training in the prevention, identification and effects of family violence, and may establish educational or training programs for children, youths, parents or other interested persons on any matter related to the promotion of the well-being of children, or the prevention of mental illness, emotional disturbance, delinquency and other disabilities in children and youths; (8) develop and implement aftercare and follow-up services appropriate to the needs of any child or youth under the care of the department; (9) establish a case audit unit to monitor each area office's compliance with regulations and procedures; (10) develop and maintain a database listing available community service programs funded by the department; (11) provide outreach and assistance to persons caring for children whose parents are unable to do so by informing such persons of programs and benefits for which they may be eligible; and (12) collect data sufficient to identify the housing needs of children served by the department and share such data with the Department of Economic and Community Development.

This act shall take effect as follows and shall amend the following sections:

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Section 1	July 1, 2011	46b-38b(d)
Sec. 2	July 1, 2011	46b-38c
Sec. 3	July 1, 2011	10-222d
Sec. 4	July 1, 2011	17a-3(a)

Statement of Purpose:

To implement recommendations of the Speaker's Task Force on Domestic Violence concerning human services.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]